GOVERNMENT OF ASSAM OFFICE OF THE PRINCIPAL COMMISSIONER OF STATE TAX CUM COMMISSIONER OF TAXES, ASSAM KAR BHAWAN :: DISPUR, GUWAHATI-6

INSTRUCTION NO. 15/2024-GST

Dated Dispur the 10th June, 2024.

Subject: Guidelines for initiation of recovery proceedings before three months from the date of service of demand order- reg.

No. CT/GST-40/2020/133.— Attention is invited to sub-section (1) of section 79 of the Assam Goods and Services Tax Act, 2017 (hereinafter referred to as the 'Assam GST Act'), which provides that where any amount payable by a person to the Government under any of the provisions of Assam GST Act or Rules made thereunder is not paid, the proper officer shall proceed to recover the amount by one or more of the modes specified in the said sub-section. Attention is further invited to Section 78 of the Assam GST Act, which provides for the time for initiation of such recovery proceeding. These sections are reproduced below for ease of reference:

"Section 78: Initiation of recovery proceedings.-

Any amount payable by a taxable person in pursuance of an order passed under this Act shall be paid by such person within a period of three months from the date of service of such order failing which recovery proceedings shall be initiated:

Provided that where the proper officer considers it expedient in the interest of revenue, he may, for reasons to be recorded in writing, require the said taxable person to make such payment within such period less than a period of three months as may be specified by him."

"Section 79: Recovery of tax.-

- "1. Where any amount payable by a person to the Government under any of the provisions of this Act or the rules made thereunder is not paid, the proper officer shall proceed to recover the amount by one or more of the following modes, namely:-
- 1.2 On reading the above sections, it becomes clear that the general rule for initiating recovery proceedings is that, where any amount payable by a taxable person in pursuance of an order passed under the Assam GST Act is not paid within a period of three months from the date of service of such order, recovery proceedings shall be initiated by the proper officer only after the expiry of the said period of three months.
- 1.3 Only in exceptional cases, where it is necessary in the interest of revenue, the proper officer may require the said taxable person to pay the said amount within a period less than the period of three months from the date of service of the order, as may be specified by him, after recording the reasons for doing so in writing. If the said amount is not paid by the said taxable person within the period specified by the proper officer under the proviso to section 78 of Assam GST Act or even after the expiry of three months from the date of the service

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- of the order, the same can then be recovered by the proper officer as per provisions of subsection (1) of section 79 of Assam GST Act.
- 2. It has been brought to the notice of the undersigned that some of the field formations are initiating recovery before the specified period of three months from the date of service of the order, even in the cases where the taxable person has not been specifically required by the proper officer, for reasons to be recorded in writing, for payment of such amount within a period less than the period of three months from the date of service of the order. Therefore, in order to ensure uniformity in the implementation of the provisions of law across the field formations, the Principal Commissioner of State Tax, Assam, in exercise of its powers conferred by section 168 of the Assam GST Act, hereby issues the following instructions to be followed in cases where it is necessary, in the interest of revenue, to initiate recovery before the period of three months from the date of service of the order.
- 3.1 The proper officer for recovery under Section 79 of the Assam GST Act is the jurisdictional Deputy Commissioner of State Tax or Assistant Commissioner of State Tax. It is also mentioned that the proper officer under proviso to Section 78 is the jurisdictional Principal Commissioner of State Tax.
- 3.2 Therefore, while recovery proceedings under sub-section (1) of section 79 of Assam GST Act are required to be undertaken by the jurisdictional Deputy Commissioner of State Tax or Assistant Commissioner of State Tax, however, in the cases, where it is felt that recovery proceedings in respect of an amount payable by a taxable person in pursuance of an order need to be initiated in the interest of revenue before completion of three months from the date of service of the order, the matter needs to be placed by the jurisdictional Deputy Commissioner of State Tax or Assistant Commissioner of State Tax before the jurisdictional Principal Commissioner of State Tax, along with the reasons/ justification for such an action. The jurisdictional Principal Commissioner of State Tax shall examine the reasons/ justification given by the jurisdictional Deputy Commissioner of State Tax or Assistant Commissioner of State Tax at the earliest and if he is satisfied that it is expedient in the interest of revenue to ask the said taxable person to pay the said amount before completion of three months from the date of service of the order, he must record in writing, the reasons as to why the concerned taxable person is required to make payment of such amount within such period, less than a period of three months, as may be specified by him. After recording such reasons in writing, he may issue directions to the concerned taxable person to pay the said amount within the period specified by him in the said directions. Copy of such directions must also be sent to the jurisdictional Deputy Commissioner of State Tax or Assistant Commissioner of State Tax for information.
- 3.3 It is further mentioned that jurisdictional Principal Commissioner of State Tax should provide the specific reason(s) for asking the taxable person for early payment of the said amount, clearly outlining the circumstances prompting such early action. Such reasons could include high risk to revenue involved in waiting till the completion of the three month period due to apprehension that the concerned taxable person may close the business operations in near future, or due to possibility of default by the taxable person due to his declining financial conditions or impending insolvency, or likely initiation of proceedings under Insolvency and Bankruptcy Act, etc. Reasons to believe for the apprehension of risk to revenue should be based on credible evidence, which may be kept on record to the extent possible. While issuing any such directions, the proper officer must duly consider the

financial health, status of business operations, infrastructure, and credibility of the taxable person, and strike a balance between the interest of the revenue and ease of doing business. It is implicit that such directions for early payment of the confirmed demand should not be issued in a mechanical manner, and must be issued only in cases where interest of revenue is required to be safeguarded due to specific apprehension/circumstances in the said case.

- 3.4 Wherever such directions are issued by the jurisdictional Principal Commissioner of State Tax as per powers conferred under proviso to section 78 of Assam GST Act, and where the taxable person fails to make payment of the said amount within the period specified in the said directions, the jurisdictional Deputy Commissioner of State Tax or Assistant Commissioner of State Tax shall proceed to recover the said amount as per the procedure specified in subsection (1) of section 79 of Assam GST Act.
- 4. Difficulties, if any, in implementation of these instructions may be informed to the Principal Commissioner of State Tax, Assam.

Sd/=
(Pallav Gopal Jha, IAS,)
Principal Commissioner of State Tax, Assam,
Dispur, Guwahati

Memo No. CT/GST-40/2020/133-A

Dated Dispur the 10th June, 2024.

Copy to:

- 1. P.S. to the Commissioner & Secretary to the Government of Assam, Finance (Taxation) Department, Dispur, Guwahati-6 for kind appraisal of Commissioner & Secretary to the Government of Assam, Finance Department.
- 2. The Special Commissioner of State Tax (All) / Additional Commissioner of State Tax (All)/ Joint Commissioner of State Tax (All) / Deputy Commissioner of State Tax (All) / Assistant Commissioner of State Tax (All) / Superintendent of State Tax (All) for information and necessary action.
- 3 The Information Technology Officer, Office of the Principal Commissioner of State Tax, Assam for uploading of the instruction in the website of the Commissionerate for information of all concerned.

Principal Commissioner of State Tax, Assam, Dispur, Guwahati